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Challenging Operating Environments – Operational Policy Institutionalizing Community Health Conference

27-30 March 2017 Johannesburg, South Africa



COE POLICY

CONTEXT

In line with the **first objective** of the 2017-2022 Strategy, the Global Fund developed a policy to improve effectiveness in **Challenging Operating Environments** through <u>innovation</u>, <u>increased flexibility and partnership</u>

Maximize Impact Against HIV, TB and Malaria



Countries or unstable parts of countries, or regions, characterized by weak governance, poor access to health services, limited capacity and fragility due to man-made or natural crisis

Use new approaches and mechanisms, e.g. in procurement, service delivery, etc. building on lessons learned to address or circumvent challenges



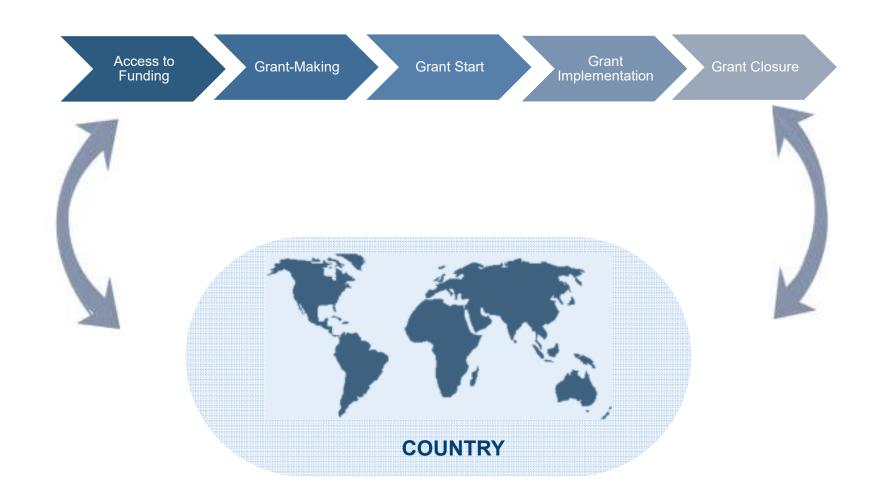
Apply policy exceptions to reduce administrative burden & increase agile response to changes in contexts, through contingency planning and reprogramming



Strengthen in-country
governance by optimizing
partnerships and coordination;
foster integrated service
delivery; and improve
technical assistance



COE POLICY



OBJECTIVE & FOCUS

PRIORITIES

- ✓ COEs must strive to achieve the best possible outcomes and impact within their given setting
- ✓ The 'priority' or minimum focus for Global Fund investment would depend on the type of COE

ACUTE EMERGENCY

Deliver essential services, avoid program regressions, and support maintenance/ strengthening of health system where feasible

CHRONIC INSTABILITY

Build resilient and sustainable systems for health and maintain or scale up effective coverage of services

Allocation

- COEs will submit a funding requests (where applicable) to access their allocation
- Allocations may be reprogrammed at any time to respond to crises or changing context.

Other Sources of Funding

- Global Fund allocations may be complemented by financing from the Emergency Fund
- The Emergency Fund supports activities that cannot be funded through the reprogramming of existing grants during emergency

FINANCING

COE CLASSIFICATION

The Global Fund classifies COEs based on an external risk index (ERI), updated annually by the Risk Department. The ERI methodology derives the classification of countries as 'Very High', 'High', 'Medium' and 'Low' risk.



The COE list is based on the countries classified under the "very high risk" category of the ERI.



The ERI is a composite index that is derived by compiling data from 10 authoritative indices (e.g. Fragile States Index, UN's Safety & Security Index...).



The COE list is based on the countries classified under the "very high risk" category of the ERI.



Ad-hoc adjustments can be made depending on emerging needs:

- Post-crisis countries may remain categorized as COEs for one additional allocation period, in order to allow for restoration of weakened health systems; and
- Countries that face sudden emergency situations or disease outbreaks may be considered on a case-by-case basis and categorized as COEs.



The list of COEs is determined for every allocation period and reviewed annually with the possibility to add countries based on updates to the ERI and emergency status by the EGMC.

2017-2019 COE LIST

FOCUSED

< 75 million USD

- Iraq
- Lebanon
- Mauritania
- Palestine
- Syrian Arab Republic
- Yemen

CORE

>75 million USD - 400 million USD

- Afghanistan
- Burundi
- Central African Republic
- Chad
- Eritrea
- Guinea
- Guinea-Bissau

- Liberia
- Mali
- Niger
- Sierra Leone
- Somalia
- South Sudan
- Ukraine

HIGH IMPACT

>400 million USD

- Congo (Democratic Republic)
- Nigeria
- Pakistan
- Sudan
- Congo (Democratic Republic)
- Nigeria

COE OPN



Operationalizes the COE Policy

The COE OPN operationalizes the policy approved by the Board in April 2016 (<u>GF/B35/DP09</u>).

Provides guidance

Guides future Global Fund engagement in COE contexts and provides guidance to CTs in managing their portfolios.

Emphasizes stronger Country Team engagement

• Stronger CT engagement is emphasized to define an operational strategy for the portfolio, tailored to achieving impact within the context, needs and prevailing risks and challenges, including any required flexibilities.



COE may access flexibilities to ensure an agile management of the grant

Categorization as a COE does not automatically guarantee eligibility for a flexibility

Additional flexibilities, not provided in the the OPN may be requested and granted through normal approval channels



2014-2017: **US\$ 30 million** 2017-2019: **US\$ 20 million**



Quick access to funds to enable the Global Fund to fight the three diseases in emergency situations.

- For activities that cannot be funded through the reprogramming
- UN** classified L2 and L3 emergencies of WHO*** classified Grade 2 and 3 emergencies



Provide and continue prevention and treatment and other essential services on three diseases during emergencies

Not for general humanitarian purposes that go beyond the Global Fund mandate (HIV, TB and Malaria)

Short-term and time-bound (up to 1 year) funding for:

- ✓ provision/ distribution of drugs/ commodities (primary use)
- ✓ supporting risk and situation assessments specific to the three diseases.
- ✓ Limited incremental operational costs of service delivery and staffing

Flexible interpretation of the Global Fund Eligibility Policy



Emergencies usually involve cross border movement.
Emergency Fund allows ineligible countries being affected by the flow of refugees could thus receive funding (e.g. Syrian refugees in 'ineligible' neighboring countries like Lebanon, Jordan could still be covered by the Emergency Fund)

^{*} Emergency Fund Guidelines were developed and approved by EGMC in August 2015, revised in November 2015.

^{**} The UN uses the Inter-Agency Standing Committee (IASC) emergency classifications.

^{***} This grading relates to the health impact of the emergency situation.

IMPLEMENTATION ARRANGEMENTS



- PR of existing grants (top-up) or pre-qualified implementers (new grant)
- Fast-track Reprogramming: This should be the first option, prior to submitting proposals to the EF. The CT should liaise with partners responding to the emergency to determine the best course of action

Pre-Qualified Implementers

- IOM
- Save the Children

IRC

- WFP
- Catholic Relief Services
- UNDP

- UNICEF
- IFRC

UNOPS

- World Vision PSI

UNHCR

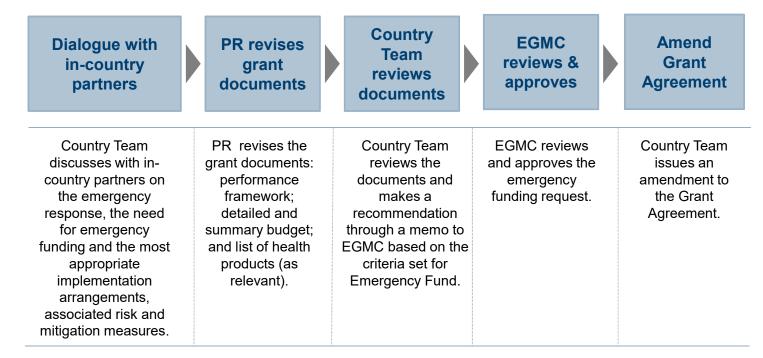
GIZ

- International Medical Corps
 Plan International



Purpose: Maintain a pool of experienced organizations that can be mobilized quickly

Review and approval process: top-up arrangements



^{*} Country Team comprises the relevant Fund Portfolio Manager, Program Officer, Finance Officer, M&E Officer, Procurement Officer and Legal Officer.

^{**} Applications assessed against the following criteria: a) Situation adequately described; b) Interventions proposed are appropriate to the emergency situation; c) Suitability of selected implementer; d) No duplication of efforts; e) sustainability and exit strategy.

*** The Executive Grant Management Committee (EGMC) of the Global Fund is the approval authority of Emergency Fund grants.

Review and approval process: new grants

Dialogue with In-country partners

Implementer
submits
Concept
Proposal and
Country Team
prepares memo
for EGMC

EGMC reviews and approves a funding ceiling

Implementer prepares documents and Country Team reviews

Final
Approval and
Signature of
Grant
Confirmation

Country Team discusses with incountry partners on the emergency response, the need for emergency funding and the most appropriate implementation arrangements, associated risk and mitigation measures.

Following the Concept review, Country Team prepares a summary memo to EGMC on the proposed implementer; response and strategy to address the situation; and the estimated funding request.

EGMC reviews the memo provided by the Country Team, makes a recommendation to proceed with the detailed request and sets the funding ceiling.

Selected
implementer
prepares the
funding request,
based on the
parameters agreed
by the EGMC after
their review of the
Concept Proposal,
and submits to the
Country Team for
review and
approval.

EGMC provides final approval for the funding request, following which the Country Team proceeds with the preparation of the grant documents and signature.

Progress on the Emergency Fund

\$ 30 million for Allocation Period 2014-2016

\$ 21.3 million committed

Liberia (US\$ 1.62 M)	 Procurement of 448,084 LLINs to complement the Liberia mass campaign LLIN gap due to a change in the distribution strategy linked to the Ebola emergency. Top-up to existing grant implemented by Ministry of Health and Social Welfare (November 2014)
Sierra Leone	 Financing of the ACT gap as part of the Mass Drug Administration campaign in the context of the Ebola crisis. Top-up to the existing malaria grant implemented by the Ministry of Health
(US\$ 1.63 M)	(November 2014)
Syria (US\$ 6.55 M)	 To enhance tuberculosis prevention, diagnosis and treatment among Syrian refugees in Lebanon and Jordan. Two grants (Lebanon: US\$ 3,813,432; Jordan: US\$ 2,464, 509; Pre-financing for MER: US\$ 272,256) are being implemented by IOM (January 2015, Costed Extensions approved in March 2016 and August 2016)
Nepal	 To respond to HIV following the earthquake in Nepal. Top-up to the existing HIV grant implemented by Save the Children.
(US\$ 2.13 M)	(May 2015)
Ukraine (US\$ 7.27 M)	 To prevent disruptions in the delivery of essential HIV-related commodities and services to Donetsk and Lugansk regions of Ukraine, which are affected by the military conflict and are out of the control of the Government of Ukraine. The grant is managed by UNICEF as a new grant. (July 2015, No-Costed Extension approved in June 2016, Costed extension approved in December 2016)
Rwanda	 To support Burundian refugees' access to services in all 3 diseases, incl. HIV Testing and Counselling; PMTCT; ART and treatment for opportunistic infections; IRS at Mahama Camp and Reception Centres; Screening, investigation and treatment services to patients with TB. The grant is managed by UNHCR as a new standalone grant.
(US\$ 2.09 M)	(December 2016)

















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